

Message Text

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ACTION IO-14

INFO OCT-01 ADP-00 AF-10 ARA-11 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-12 ACDA-19 RSR-01 /166 W

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FM USMISSION USUN NY

TO SECSTATE WASHDC 8651

C O N F I D E N T I A L USUN 2457

E.O. 11652: GDS

TAGS: PFOR, UN, UR

SUBJ: PEACEKEEPING: JUNE 29 WORKING GROUP MEETING

REF: USUN 2312

1. ENTIRE WORKING GROUP (WG) MEETING TAKEN UP WITH INCONCLUSIVE DEBATE ON "SUBSEQUENT ALTERATIONS" LISTED IN WORKING PAPER 7 AS "NOT YET CONSIDERED." AT OUTSET SOVS (OVINNIKOV) PROPOSED ITEM BE MOVED TO "AGREED IN PRINCIPLE" STATUS. US (AMB SCHAUFLE) COUNTERED WITH SUGGESTION THAT CONSIDERATION OF ITEM BE DEFERRED UNTIL WG HAD DEALT WITH RESPONSIBILITIES OF OTHER UN ORGANS CONCERNED WITH PKO. HE SAID IT NOT POSSIBLE FIND ACCEPTABLE DEFINITION OF "SUBSEQUENT ALTERATIONS" UNTIL AGREEMENT REACHED ON SCOPE OF SUBJECTS WHICH MIGHT BE CONSIDERED FOR ALTERATION BY SC DIRECTLY. CERTAINLY US IN AGREEMENT WITH MAJOR ROLE OF SC BUT IT COULD NOT COMMIT ITSELF TO BLANKET SC POWER TO DECIDE ON ALL SUBSEQUENT ALTERATIONS, AS ITEM IMPLIES, IN ABSENCE SUBSTANTIVE DISCUSSION STILL TO COME. SOVS REJOINED THAT IT IMPORTANT MATTER OF PRINCIPLE THAT RESPONSIBILITY FOR ALTERATIONS BE RETAINED AS ONE TO BE EXERCISED DIRECTLY BY SECURITY COUNCIL. AT SAME TIME OVINNIKOV STATED THAT NO ONE EXPECTED SC WOULD ITSELF HAVE TO MAKE DECISION ON EVERY CONCEIVABLE "SUBSEQUENT ALTERATION."

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2. US SAID DISTINCTION SHOULD BE MADE BETWEEN SC RESPONSIBILITY IN LAUNCHING OPERATION AND PRACTICAL NEED OF DELEGATE IN POST-LAUNCH PHASE. REITERATED PREVIOUSLY STATED RESERVATIONS ABOUT APPROACHING THESE QUESTIONS IN PIECEMEAL FASHION WHICH COULD NOT BE PLACED IN PERSPECTIVE. CANADA (EHARN) SAID "NO ONE INSISTING SC MAINTAIN DETAILED RESPONSIBILITY FOR ALL ACTION," CITING EXAMPLES FROM "AGREED IN PINCIPLE" LIST WHERE SC MIGHT DELEGATE AUTHORITY. SOVS REJOINED THAT THEY ATTACH KEY IMPORTANCE TO WHAT HAPPENS AFTER OPERATION STARTS AND, "TO PREVENT DISTORTION," THIS MUST NOT BE LEFT OPEN. FRANCE (SCALABRE) PROPOSED REVISED WORDINGS WHICH BASICALLY IN LINE WITH SOV POSITION.

3. VARIOUS COMPROMISES OFFERED, NONE OF WHICH RECEIVED WIDE SUPPORT. SOVS ENDED SESSION ON HARD LINE SAYING IF AGREED FORMULA NOT FOUND ON "SUBSEQUENT ALTERATIONS" QUESTION, IT IMPOSSIBLE MOVE FORWARD AND WG EFFORTS WASTED. IF CONSENSUS NOT REACHED AT NEXT WG MEETING SCHEDULED FOR JULY 5, SOVS RESERVE RIGHT TO GO BEFORE FULL COMITE OF 33 AND REPORT INABILITY OF WG TO RESOLVE ISSUE. CANADA STRONGLY PROTESTED SOV POSITION NOTING THAT WG PROCEDURES PERMIT DEFERRAL OF ITEMS ON WHICH IMMEDIATE AGREEMENT NOT REACHED.

4. COMMENT: SOVIET RIGIDITY ON THIS QUESTION IS UNDOUBTEDLY TACTICAL BUT DID MAKE UNFAVORABLE IMPRESSION ON MANY WG MEMBERS. BELIEVE WE CAN DEMONSTRATE THAT US POSITION ESSENTIALLY PRAGMATIC AND FLEXIBLE. WE THEREFORE PLANNING AT NEXT WG MEETING JULY 5 TO STATE OUR AGREEMENT INCLUSION "SUBSEQUENT ALTERATIONS" IN AGREED LIST IF IT EXPLICITLY STATES THAT IT SUBJECT TO LATER DECISIONS ON ROLE OF OTHER UN ORGANS.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 02 JUL 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973USUNN02457
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS BENNETT
Errors: N/A
Film Number: n/a
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730757/aaaabqas.tel
Line Count: 96
Locator: TEXT ON-LINE
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 USUN NEW YORK 2312
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 09 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09-Oct-2001 by kelleyw0>; APPROVED <07-Dec-2001 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PEACEKEEPING: JUNE 29 WORKING GROUP MEETING
TAGS: PFOR, UR, UN
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005